MAX WEBER'S THEORY OF CIVILISATIONS TODAY: The Rule of Law instead of Capitalism!

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ABSTRACT

Max Weber contributed to all the social sciences: economic history, politics, sociology, law and religion. Of special relevance to globalisation studies is his theory about the basic difference between the WEST and the EAST - the so-called *Weber's thesis* about *modern capitalism*, based upon his profound inquiries into the world religions, like the religions of India and China, and his studies of the economic history of Europe and the Middle East. His <u>The Protestant Ethic and the Spirit of Capitalism</u> (1904) is the most discussed booklet in the social sciences, endorsed, rejected and falsified, as well as confirmed. I will show that the focus of his comparative studies, viz modern capitalism, is flawed as well as that his major idea in politics, the type of modern legal-rational authority, is more suited for his EAST-WEST civilisation approach, but it needs reformulation.

Keywords: forms of capitalism, types of authority, world religions, asceticism, Western versus Eastern religions, rule by law, rule of law.

I. INTRODUCTION

The literature on Max Weber is by now large, comprising several biographies and numerous interpretations (Bendix, 1992; Bendix and Roth, 1971; Ringer, 2004). All of his publications have been translated into English, the last ones being his major articles in the philosophy of science (Bruun and Wimsett, 2012). Weber possessed an extreme sensibility for philosophical issues, which allowed to the develop the first modern philosophy of the social sciences. He bypassed German dogmatism, Kantianism and Hegelian Marxism, concentrating instead upon model building, scientific objectivity and neutrality, methodological individualism as well as empirical verification. His basic concept is that of "Sinn", or meaning or intention and

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"Sinnzusammenhaenge", or meaningful motivation. The social sciences combine interpretation and statistical corroboration.

Some scholars have argued that Weber in reality sought the sources of Western rationalism, ax exemplified in both modern capitalism and the modern bureaucratic state as well as in the sciences. Today, it seems completely impossible to speak of Western rationality as a specific feature of civilization difference. Where, then, can we find a major social system property that separates between civilization legacies, if capitalism and rationality will not do?

II. WEBER'S THESIS: World Religions and Modern Capitalism

With so much written about the genius from Freiburg and Heidelberg, it is small wonder that the term "Weber's thesis" stands for a set of themes, not one only (Schluchter, 1992; Albert and Bienfait, 2007). One may clarify this multiplicity by two distinctions:

- Genetic or systematic theme: Weber's thesis may be about the origins or the pervasive traits of social systems;
- Religion or civilization theme: Weber's thesis may deal with the outcomes of religious beliefs specifically, or target the basic differences between the cultural civilisations of the world.

Thus, we have a 2X2 Table, as follows:

	Religion	Civilisation	
Genetic	I	II	
Systematic	III	IV	

Actually one finds these four themes in the various books by Weber himself, as he wrote in an almost encyclopedic fashion about the history of political, economic and social systems. He singled out "modern" capitalism as his dependent variable, which would give the following list of themes:

- Modern capitalism arose in the West due to Protestantism (I);
- Modern capitalism arose in Western rationality (II);
- Modern capitalism has an affinity with Protestant ethics (III);
- Modern capitalism is an expression of Western rationality (IV).

I cannot present a summary of the huge debate about these Weberian themes – see Schluchter, 1992. Nor shall I enter any polemics against the critique of Weber from various scholars,

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economic historians and sociologists for example (Samuelson, 1964; Rodinson, 2009; Tawney, 2016). If the <u>The Protestant Ethic and the Spirit of Capitalism</u> from 1904 (2010) has made Weber's name unforgettable, with new editions coming even some 100 years after, then there are, I claim, three difficulties with Weber's thesis when confronted with today's realities and knowledge.

III. FIRST PROBLEM: WHAT IS MODERN CAPITALISM?

As his dependent variable, Weber had chosen capitalism. It is quite understandable, given that several scholars in German Academia dealt with the subject. And the ascending *Arbeiterbewegung* promised another and better economic system, socialism. Yet, it was hardly a fertile choice, as the concept of capitalism is amorphous and the word itself highly value-loaded. Two meanings should be sharply separated:

- (i) Capitalistic spirit, or the acquisitive endeavour (Tawney, 1922):
- (ii) Systems of capitalism, i.e. various institutional set-ups:

Weber obviously used the word "capitalism" in both the micro sense (incentives) and the macro sense (systems of norms). Perhaps he argued that the micro attitudes of the great Protestant leaders and personalities were different enough compared with the Catholic Church fathers to pave the way for "modern" macro capitalism, especially in the theory of predestination, considering greed as somewhat of a call? Yet, "modern" capitalism is conceived institutionally as the market economy with *bourse*:

"It is only in the modern Western world that rational capitalistic enterprises with fixed capital, free labor, the rational specialization and combination of functions, and the allocation of productive functions on the basis of capitalistic enterprises, bound together in a market economy, are to be found." (Weber, 1978: 165)

Yet, the institutions of modern capitalism can be exported and adopted by other civilisations, learned and refined, which is exactly what occurred in the 19th and 20th centuries. Thus, even if Protestantism, or the Protestant ethics denying the possibility of magic and accepting rents had something to do with the *origins* of modern capitalism in the West – i.e. economic rationality or even overall rationality ("*Entzauberung der Welt*), which though remains an essentially contested issue, it could never guarantee any persisting advantage. It is difficult to chisel out an interesting hypothesis about "modern" capitalism and the world religions that would have any relevance today.

Today, modern capitalism, at least when measured in terms of output, is perhaps stronger in South, East and South East Asia, with a few strongholds also within Islam, like for instance the

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UEL, Kuwait and Qatar. If "capitalism" stands for a set of institutions, or rules, then one may wish to enumerate a number of different types of capitalisms during known history: ancient, state, feudal, prebendal, modern, oriental, financial, etc. Weber displayed in his historical books that he mastered all these types of capitalism as well as that his emphasis upon mundane incentives meant that he always counted upon the role of the acquisitive spirit.

Perhaps Weber neglected the huge pottery factories, driven capitalistically with huge exports, during various dynasties in China (Vainker, 1995; Glahn, 2016), just as Sombart in his effort to link "modern" capitalism with the finance capitalism of the new merchant class around 1500 (Sombart, 2001) bypassed the Indian Ocean trade. The Arab, Indian and Chinese merchants on the Indian Sea, from Mocha and Aden to Malacca and Canton, were no less capitalistic in spirit or rational in performance! (Kumar, and Desai, 1983; Riaao, 2009; Um, 2009; Chaudury, 2010). "Modern" capitalism was not as exclusively European as some authors have claimed, following Weber (Beaud, 2006; Neal and Williamson, 2015; Kocka, 2016). The famous so-called "thirteen factories" in Canton were capitalistically operated.

IV. IS MODERN CAPITALISM THE "TAKE-OFF" STAGE?

Scholars analysing capitalism come up with a list of different kinds of capitalism, institutionally speaking, like Sombart(2001) and Schumpeter (1989). Weber separated between at least the following kinds:"

- a) Ancient Period: trade in slaves and tax farming;
- b) Feudal capitalism: exploitation of serfdom as well as fiefs;
- c) Merchant capitalism: profit seeking in luxuries trade and political banking, i.e. lending to monarchs for instance;
- d) Industrial capitalism = modern capitalism above.

Contrary to Sombart and Schumpeter, Weber never envisioned a final stage of capitalism disintegration, because he rejected the functionality of a pure socialist economy, or the command economy.

However, the question of a WSET-EAST split in capitalism remains. If it is a matter of industrial capitalism, then the Rustow (1960) theory of the take-off stage is very helpful. If modern or industrial capitalism can be dated in time at all, then Rostow's take-off idea would be the closest – see a stylised listing in Table 1.

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TABLE 1. "Take-off "dates for modern capitalism: a few countries

	COUNTRY	TAKE-OFF IN TIME
1	GREAT BRITAIN	1783-1802
2	FRANCE	1830-1860
3	BELGIUM	1833-1860
4	UNITED STATES	1843-1860
5	GERMANY	1850-1873
6	SWEDEN	1868-1890
7	JAPAN	1878-1900
8	RUSSIA	1890-1914
9	CANADA	1896-1914
10	ARGENTINA	1935
11	TURKEY	1937
12	INDIA	1957
13	CHINA	1957

Source: http://easyeconomicsforyou.blogspot.ch/2010/07/rostows-stages-of-development.html

The interesting observation in Table 1 is of course Japan, experiencing a very fast capitalistic development after the Meiji Restoration, not later than take-off in France and Germany – see <u>The Economic Development of Japan 1868-1941</u> (Macpherson, 1987) . The year for China is probably wrong, as there were much earlier developments, especially in Canton. Also India may have to be revised as far as take-off stage is concerned. The evolution of industrial or modern capitalism in South, East and South East Asia needs more study,

V. SECOND PROBLEM: THE ANALYSIS OF RELIGION: What is inner worldly and other worldly aspects of religion?

As his independent variable, Weber chose religion. The first step was to detail the link between Protestantism and capitalism. The second step involved a huge comparative enquiry into the economic spirit or ethics of several world religions in order to show that his thesis received negative corroboration in Hinduism, Buddhism, Taoism and Confucianism. It enhanced the study of comparative religion tremendously beyond what Marx and Durkheim accomplished with their simplistic models of "opium of the people" and "mechanic solidarity", or functional needs.

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But there is a conceptual paradox in Weber's typology of the world religions. He employed two conceptual pairs:

- Salvation: Inner or other worldly religion;
- Asceticism: Inner or other worldly asceticism.

Combining these two, we have the following classification scheme:

α	ı , •
V. U	lvation
. 3/1	varioni

"I	Diesseitig"	"Jenseitig"
Inner worldly	I	II
Asceticism		
Other worldly	III	IV

A religion that is other worldly has an eschatology outlining the real world to come on judgement Day, whereas an inner worldly religion promises redemption within existing universe (Glasenapp, 1951-52). Asceticism or the perfection of the conduct of performance according to an ideal can be inner worldly here and now or outer worldly as in mysticism. Weber finds the drive for capitalism in the mundanely daily and secular (inner worldly) asceticism of the believers in another worldly religion – category II! No doubt a complex "sinnsuzammenhaege". Where does Islam fit in?

VI. WEBER ON ISLAM: "Virtuosi" and Ascetics

The Koran is eschatological, promising the Paradise to its true believers when this world crumbles. But who are the ascetics? Weber replies: "Islam is a religion of warriors". But warfare and capitalism cannot co-exist for long. Weber employed his model of the ascetics in Islam – the warriors – to account for the incredibly quick spread of Islam, from Spain to India within a century after 632 – looting, theft of land and pillage against infidels.

Moslem scholars never accepted his model (Rodinson, 1993), because the Islamic civilisation stabilised into a fixed pattern that lasted up until after the Second World War, as follows:

- (1) Sunni majority with the 5 peaceful rules of behaviour;
- (2) The many Shia sects with one dominance politically, in Iran;
- (3) Saudi Arabic Wahhabism, not accepted outside.

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What has given Weber's model of Islam much renewed relevance is the rise of fundamentalism (Davidson, 2013), especially Sunni fundamentalism with three scholars, namely Maududi, Qutb and Faraj (Calvert, 2010; Jackson, 2010; Manne, 2016) – *Salafi Jihadism*. As thousands of young Muslims are attracted to their teachings in madrasa, schools and colleges or even universities but also prisons, the Koranic civilisation faces a dire civil warfare, resulting in so many deaths and tragedies from political violence, both inside and outside of Arabia. Al-Zawahiri created Al Qaeda writing a book about the "Knights of the Prophet" and al-Zarqawi put the ISIS into action in US and UK occupied Iraq. Moslem theologian and philosophers have yet to come up with a strong rebuttal of the gang of three modern *virtuosi* (it can be done to save Islam from disintegration!):

- Maududi: completely comprehensive Islamisation;
- Qutb: re-invention of the caliphate;
- Faraj: total jihad the real hidden duty of Islam.

Much has written about Weber's negative evaluation of Islam and also Muhammed personally. The leading scholar Schluchter (1999) has even ventured to outline how a complete Weberian book on Islam would look like. Some say he was too dependent on the *Orientalist* literature at that time, missing out on a proper evaluation of Arab science, philosophy, architecture and capitalism (Huff and Schluchter, 1999, Rodinson, 1993, 1994; Risso, 1995), bypassing the olf *virtuosi* like giant Averroes and Avicenna.

VII. THIRD PROBLEM: WHAT IS LEGAL-RATIONAL AUTHORITY?

The Governance Project of the World Bank has made a tremendous effort at quantifying the occurrence of rule of law, employing all the indices in the literature – see Appendix in Governance project (Kaufmann et al.). The findings are summarized in a scale ranging from +2 to -2 that is a ratio scale. Table 2 presents the aggregated scores for the civilisations, introduced above.

Table 2. Civilisations and Rule of Law

	Mean	Std. Dev.	Freq.
+			
Communist	75477454	.38326537	6
Hindu	53253257	.64282829	2
Muslem NONARAB	72383263	.65613238	21
Africa	8007729	.62152836	38
Arab	30380348	.71516745	18
Asia	.47479719	.96324657	9
Latin America	18484119	.78842261	34
Orthodox	50737586	.35506152	8
Pacific	18705963	.63026857	16
Western	1.1971701	.66793566	38
+			
Total	10664712	.98442144	190

Typical of legal-rational authority is, I would wish to emphasize, government based upon rule of law. Let us first state the definition of "legal authority" from Weber:

"The validity of the claims to legitimacy may be based on: 1. Rational grounds – resting on a belief in the legitimacy of enacted rules and the rights of those elevated to authority under such rules to issue commands (legal authority)." (Weber, 1978: 215)

The key terms in this general definition is rules or institutions.

"Today the most usual basis of legitimacy is the belief in legality, the readiness to conform with rules which are formally correct and have been imposed by accepted procedure. The distinction between an order derived from voluntary agreement and one which has been imposed is only relative."

The talk about "voluntary agreement" hints at the democratic regime just as the requirement of "accepted procedure". Yet, as is well-known, Weber moves on to equate legal-rational authority with bureaucracy:

"The purest type of exercise of legal authority is that which employs a bureaucratic administrative staff." (Weber, 1978: 220).

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Yet, bureaucracy. as a mechanism for carrying out the policies of rulers has, historically speaking, never operated according to the Weberian ideal-type. Bureaucracies have been invaded by affective ties, embezzlement, tribal loyalties and opportunistic selfishness in search of turf. 20th century research into the bureaucratic phenomenon has resulted in numerous findings that question the applicability of Weber's bureaucracy model. As a matter of fact, bureaucracies can support traditional domination, as within Chinese Empires or Ottoman Rulership. It may also figure prominently in charismatic rulership, as with The Third Reich or the Soviet State.

Weber recognized a fourth kind of political regime that he simple regarded as marginal, namely total authority based on naked power, because it could not last. The question then becomes whether legal-rational authority entails a legitimation rendering it stable over time as rule of law or whether it is enough with rule by law. I find no answer with Weber.

The interpretation that Weber was some kind of "fore-runner" to the development of a unique nationalist ideology in Germany in the 1930s, founding a state upon the exercise of naked power, is, in my view, questionable (Mommsen, 2004). Legal-rational authority implies a constitutional state respecting Kant's *Rechtsstaat*. As a matter of fact, rule of law trumps democracy, especially plebiscitary democracy.

VIII. THE KEY TERMS: "Beruf", 'Rationality" and "Authority"

The link between Protestantism and modern capitalism is theorized in twp different hypotheses, one by economic historians and political scientists and the other by sociologists and globalisation scholars. sch

- I) *Call*: Protestantism would have supported the mergence of modern capitalism by its work ethic, underling this wordly asceticism, although the personal goal is other wordly salvation. However, modern capitalism is mich more complex than this, especially institutionally. And similar ideas may be found in Buddhism and Confucianism.
- ii) *Rationality:* Protestantism would have inaugurated the crushing of outer wordly asceticism, especially the set of magic bahaviours and rites, opening up for secularization. However, Protestantism fought hard against Western secularization and lost. The basic source of Western rationality is Greek philosophy and Roman Law, not Calvinism and Lutheranism.

One finds elements of rationality in the other civilisations, like medicine, astronomy and mathematics with Muslims, mathematics with Hindusim and scientific innovations and technology in China. Howver, one does not find the idea of rule of law and limited government outside of Western Europe, due to the predominance of oriental despotism.

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iii) Authority and Naked Power

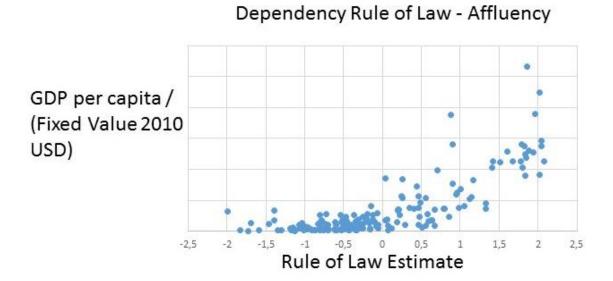
Weber was well aware of the place of power in social systems, as the apacity to impose one's will against another. However, he argued that power is fundamentally instable as well as that the employment of naked power is costly. Thus, his theory of 3 bases of political legitimation, enhancing authority as obedience. This moral dimension could be filled with tradition as in oriental despotism, charisma or the extraordinary gift to give direction and public law, i.e. constitutions and administrative law. In legal-rational authority. But is legal+rational authority rule by law, as in China or Russia, or rule by law, as in Europe and India?

Evidently, Weber underestimated the effectivenss and longevity of naked power. It may last for decades as in North Korea, Syria and Libya or Iraq. Perhaps the only basis of politics that may last is the rule of law, to which we turn now.

IX. CIVILISATIONS TODAY: Rule of Law

One may employ Figure 1 to portray the same findings as in Table 1. It should perhaps be pointed out that poverty accounts to some extent for the disrespect for due process of law – see Figure 1.

FIGURE 1. Rule of law index (RL) against GDP 2015 (N=167, $R^2=0.62$)



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Note: WB: Worldwide Governance Indicators, 2016; See Kaufmann, D., A. Kraay and M. Mastruzzi (2010). "The Worldwide Governance Indicators: Methodology and Analytical Issues". World Bank Policy Research Working Paper No. 5430; World Bank national accounts data; OECD National Accounts data files.

However, culture also matters in the form of civilisations, especially Islam and Buddhism, and Orthodoxy – negatively – as well as Calvinism and Lutheranism – positively.

RL cannot be introduced or upheld in a country with considerable tribalism and clan structures. Similarly, RL is not feasible in a country where Sharia has constitutional status. In many countries in the African and Asian civilisations there is both ethnic diversity and Islam.

One may employ the regression technique in order to examine the impact of these factors upon RL: - Ethnicity: The fragmentation of a country into different ethnic groups (language, race); - Religion: The proportion of Muslims in country population; the proportion of Buddhist/Confucians in the country population; - Affluence: GDP in 2010. Table 3 displays the findings from an estimation of a regression equation.

Table 3. Regression model for rule of law (RL) (N = 162)

Unstandardized Coefficients				Standard Co	efficients
	В	Std. Error		Beta t	Sig.
(Constant)	-4,216		,471	-8,948	,000
ln2010	,507	,047	,657	10,847	,000
Ethnic	-,474	,222	-,126	-2,139	,034
Muslim	-,003	,002	-,118	-2,192	,030
budd2000	-,002	,003	-,027	-,517	,606
		Adjusted	R	Std. Error	of
R	R Square	Square		the Estimat	e
,771	,595	,584		,621331	

Sources: Kaufmann, D. A. Kraal and M. Mastruzzi (2012) Worldwide Governance Indicators; Pew Forum (2009) Mapping the Global Muslim Population; World Bank (2012) World Bank Databank; Barrett, D. B. et al. (2001) World Christian Encyclopaedia

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X. WHY RULE OF LAW?

Rule of law, whether combined with any form of democracy – referendum type, parliamentary type, presidential dispensation – or not, as in semi-democratic countries that are one party states. comprises (Raz, 2009):

Predictability: Public law when properly implemented makes it possible for people to increase the rationality of behaviour. They know what rules apply, how they read as well as how they are applied consistently. This is very important for the making of strategies over a set of alternatives of action.

Transparency: Societies operate on the basis of norms prohibiting, obligating or permitting certain actions in specific situations. Rule of law entails that these norms are common knowledge as well as that they are not sidestepped by other implicit or tacit norms, known only to certain actors.

Due Process of Law: When conflicts occur either between individuals or between persons and the state, then certain procedures are to be followed concerning the prosecution, litigation and sentencing/incarceration. Thus, the police forces and the army are strictly regulated under the supervision of courts with rules about investigations, seizure, detainment and prison sentencing. No one person or agency can take the law into their own hands.

Fairness: Rule of law establishes a number of mechanisms that promote not only the legal order, or the law, but also justice, or the right. For ordinary citizens, the principle of complaint and redress is vital, providing them with an avenue to test each and every decision by government, in both high and low politics. Here one may emphasize the existence of the *Ombudsman*, as the access to fairness for simple people. People have certain minimum rights against the state, meaning that government respects obligations concerning the protection of life and personal integrity. Thus, when there is due process of law – procedural or substantive – one finds e.g. the *habeas corpus* rights.

I would dare suggest that most people in the world would want to live in a country where these precepts are respected and enforced. Only human sufferings result when they are not. Even people who adhere to a religion that rejects rule of law regret their absence when trouble starts and anarchy or even warfare comes. Rule of law I the greatest idea in the history of political thought, from Cicero (very underestimated) to Kant.

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XI. CONCLUSION

The civilisation that deviates the most from the Rechtsstaat is the Moslem one. This is due to the un-recognised and not fully understood revolution in the mind sets that we call Sunni fundamentalism or radical Islam. It now has started to appear in many Western countries with dire effects. Yet, rule of law is weakly enforced in the Latin American civilisation, non-existent in the Sub-Saharan civilisation and not very frequently occurring in the Buddhist one with its legacy of Oriental despotism (Weber, 2001, 2003), occurring also in the Moslem civilisation as Sultanismus, although not always with a hydraulic foundation (Wittfogel, 1957). Even in Japan and South Korea like in Taiwan and Singapore, rule of a law is not complete, and in the former Soviet republics, the situation could not be worse

Today, Weber would have wished to take rule of law instead of capitalism as his dependent variable. After all, much of his writings belong to political science proper. Thus, let us turn to Weber's chief accomplishment in political sociology, namely that he identified four types of political regimes: naked power, traditional, charismatic and legal-rational authority – a most often used typology also today. However, he was not clear about the nature of the last type, linking wrongly – I wish to argue - legal-rational authority with his ideal-type Rule by model of bureaucracy, which may appear also in the authoritarian polical system. *Rule by law* in China is not to be clustered conceptually with *rule of law* in the UK and the US.

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